Union Calendar No. 155

104TH CONGRESS H. R. 1788

[Report No. 104-299]

BILL

To reform the statutes relating to Amtrak, to authorize appropriations for Amtrak, and for other purposes.

OCTOBER 30, 1995

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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104TH CONGRESS 1ST SESSION

H. R. 1788

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To reform the statutes relating to Amtrak, to authorize appropriations for Amtrak, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 8, 1995

Ms. Molinari (for herself and Mr. Shuster) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

OCTOBER 30, 1995

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on June 8, 1995]

A BILL

To reform the statutes relating to Amtrak, to authorize appropriations for Amtrak, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Amtrak Reform and Pri-
- 5 vatization Act of 1995".

TITLE I—PROCUREMENT 1 REFORMS 2 3 SEC. 101. CONTRACTING OUT. (a) Amendment.—Section 24312(b) of title 49, United 4 States Code, is amended to read as follows: 5 6 "(b) Contracting Out.—(1) When Amtrak contracts out work normally performed by an employee in a bargain-7 ing unit covered by a contract between a labor organization and Amtrak, Amtrak is encouraged to use other rail car-10 riers for performing such work. 11 "(2)(A) Amtrak may not enter into a contract for the operation of trains with any entity other than a State or 13 State authority. 14 "(B) If Amtrak enters into a contract as described in subparagraph (A)— 15 16 "(i) such contract shall not relieve Amtrak of 17 any obligation in connection with the use of facilities 18 of another entity for the operation covered by such 19 contract; and 20 "(ii) such operation shall be subject to any oper-21 ating or safety restrictions and conditions required by 22 the agreement providing for the use of such facilities. 23 "(C) This paragraph shall not restrict Amtrak's au-24 thority to enter into contracts for access to or use of tracks

or facilities for the operation of trains.".

- 1 (b) Effective Date.—Subsection (a) shall take effect
- 2 254 days after the date of the enactment of this Act.

3 SEC. 102. CONTRACTING PRACTICES.

- 4 (a) Below-Cost Competition.—Section 24305(b) of
- 5 title 49, United States Code, is amended to read as follows:
- 6 "(b) Below-Cost Competition.—(1) Amtrak shall
- 7 not submit any bid for the performance of services under
- 8 a contract for an amount less than the cost to Amtrak of
- 9 performing such services, with respect to any activity other
- 10 than the provision of intercity rail passenger transpor-
- 11 tation, commuter rail passenger transportation, or mail or
- 12 express transportation. For purposes of this subsection, the
- 13 cost to Amtrak of performing services shall be determined
- 14 using generally accepted accounting principles for contract-
- 15 *ing*.
- 16 "(2) Any aggrieved individual may commence a civil
- 17 action for violation of paragraph (1). The United States
- 18 district courts shall have jurisdiction, without regard to the
- 19 amount in controversy or the citizenship of the parties, to
- 20 enforce paragraph (1). The court, in issuing any final order
- 21 in any action brought pursuant to this paragraph, may
- 22 award bid preparation costs, anticipated profits, and liti-
- 23 gation costs, including reasonable attorney and expert wit-
- 24 ness fees, to any prevailing or substantially prevailing
- 25 party. The court may, if a temporary restraining order or

- 1 preliminary injunction is sought, require the filing of a
- 2 bond or equivalent security in accordance with the Federal
- 3 Rules of Civil Procedure.
- 4 "(3) This subsection shall cease to be effective on the
- 5 expiration of a fiscal year during which no Federal operat-
- 6 ing assistance is provided to Amtrak.".
- 7 (b) Through Service in Conjunction With Inter-
- 8 CITY BUS OPERATIONS.—(1) Section 24305(a) of title 49,
- 9 United States Code, is amended by adding at the end the
- 10 following new paragraph:
- 11 "(3)(A) Except as provided in subsection (d)(2), Am-
- 12 trak may enter into a contract with a motor carrier of pas-
- 13 sengers for the intercity transportation of passengers by
- 14 motor carrier over regular routes only—
- 15 "(i) if the motor carrier is not a public recipient
- of governmental assistance, as such term is defined in
- 17 section 10922(d)(1)(F)(i) of this title, other than a re-
- cipient of funds under section 18 of the Federal Tran-
- 19 sit Act;
- 20 "(ii) for passengers who have had prior move-
- 21 ment by rail or will have subsequent movement by
- 22 rail; and
- 23 "(iii) if the buses, when used in the provision of
- such transportation, are used exclusively for the
- 25 transportation of passengers described in clause (ii).

- 1 "(B) Subparagraph (A) shall not apply to transpor-
- 2 tation funded predominantly by a State or local govern-
- 3 ment, or to ticket selling agreements.".
- 4 (2) Section 24305(d) of title 49, United States Code,
- 5 is amended by adding at the end the following new para-
- 6 graph:
- 7 "(3) Congress encourages Amtrak and motor common
- 8 carriers of passengers to use the authority conferred in sec-
- 9 tion 11342(a) of this title for the purpose of providing im-
- 10 proved service to the public and economy of operation.".
- 11 SEC. 103. FREEDOM OF INFORMATION ACT.
- 12 Section 24301(e) of title 49, United States Code, is
- 13 amended by striking "Section 552 of title 5, this part," and
- 14 inserting in lieu thereof "This part".

15 TITLE II—OPERATIONAL

16 **REFORMS**

- 17 SEC. 201. BASIC SYSTEM.
- 18 (a) Operation of Basic System.—Section 24701 of
- 19 title 49, United States Code, and the item relating thereto
- 20 in the table of sections of chapter 247 of such title, are re-
- 21 pealed.
- 22 (b) Improving Rail Passenger Transportation.—
- 23 Section 24702 of title 49, United States Code, and the item
- 24 relating thereto in the table of sections of chapter 247 of
- 25 such title, are repealed.

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(c) DISCONTINUANCE.—Section 24706 of title 49,
 1
 2
    United States Code, is amended—
 3
             (1) in subsection (a)(1)—
 4
                  (A) by striking "90 days" and inserting in
             lieu thereof "180 days";
 5
                  (B) by striking "a discontinuance under
 6
 7
             section 24704 or 24707(a) or (b) of this title"
 8
             and inserting in lieu thereof "discontinuing serv-
 9
             ice over a route"; and
                  (C) by inserting "or assume" after "agree to
10
11
             share";
12
             (2) in subsection (a)(2), by striking "section
13
        24704 or 24707(a) or (b) of this title" and inserting
         in lieu thereof "paragraph (1)"; and
14
15
             (3) by striking subsection (b).
16
         (d) Cost and Performance Review.—Section
    24707 of title 49, United States Code, and the item relating
    thereto in the table of sections of chapter 247 of such title,
19
    are repealed.
20
         (e) Special Commuter Transportation.—Section
   24708 of title 49, United States Code, and the item relating
   thereto in the table of sections of chapter 247 of such title,
23 are repealed.
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- 1 (f) Conforming Amendment.—Section 24312(a)(1)
- 2 of title 49, United States Code, is amended by striking ",
- 3 24701(a),".
- 4 SEC. 202. MAIL, EXPRESS, AND AUTO-FERRY TRANSPOR-
- 5 TATION.
- 6 (a) Repeal.—Section 24306 of title 49, United States
- 7 Code, and the item relating thereto in the table of sections
- 8 of chapter 243 of such title, are repealed.
- 9 (b) Conforming Amendment.—Section 24301 of title
- 10 49, United States Code, is amended by adding at the end
- 11 the following new subsection:
- 12 "(0) Nonapplication of Certain Other Laws.—
- 13 State and local laws and regulations that impair the provi-
- 14 sion of mail, express, and auto-ferry transportation do not
- 15 apply to Amtrak or a rail carrier providing mail, express,
- 16 or auto-ferry transportation.".
- 17 SEC. 203. ROUTE AND SERVICE CRITERIA.
- 18 Section 24703 of title 49, United States Code, and the
- 19 item relating thereto in the table of sections of chapter 247
- 20 of such title, are repealed.
- 21 SEC. 204. ADDITIONAL QUALIFYING ROUTES.
- 22 Section 24705 of title 49, United States Code, and the
- 23 item relating thereto in the table of sections of chapter 247
- 24 of such title, are repealed.

1 SEC. 205. TRANSPORTATION REQUESTED BY STATES, AU-

- 2 THORITIES, AND OTHER PERSONS.
- 3 (a) Repeal.—Section 24704 of title 49, United States
- 4 Code, and the item relating thereto in the table of sections
- 5 of chapter 247 of such title, are repealed.
- 6 (b) Existing Agreements.—Amtrak shall not, after
- 7 the date of the enactment of this Act, be required to provide
- 8 transportation services pursuant to an agreement entered
- 9 into before such date of enactment under the section re-
- 10 pealed by subsection (a) of this section.
- 11 (c) State, Regional, and Local Cooperation.—
- 12 Section 24101(c)(2) of title 49, United States Code, is
- 13 amended by inserting ", separately or in combination,"
- 14 after "and the private sector".
- 15 (d) Conforming Amendment.—Section 24312(a)(1)
- 16 of title 49, United States Code, is amended by striking "or
- 17 24704(b)(2)".
- 18 SEC. 206. AMTRAK COMMUTER.
- 19 (a) Repeal of Chapter 245.—Chapter 245 of title
- 20 49, United States Code, and the item relating thereto in
- 21 the table of chapters of subtitle V of such title, are repealed.
- 22 (b) Conforming Amendments.—(1) Section 24301(f)
- 23 of title 49, United States Code, is amended to read as fol-
- 24 *lows*:
- 25 "(f) Tax Exemption for Certain Commuter Au-
- 26 Thorities.—A commuter authority that was eligible to

1	make a contract with Amtrak Commuter to provide com-
2	muter rail passenger transportation but which decided to
3	provide its own rail passenger transportation beginning
4	January 1, 1983, is exempt, effective October 1, 1981, from
5	paying a tax or fee to the same extent Amtrak is exempt.".
6	(2) Subsection (a) of this section shall not affect any
7	trackage rights held by Amtrak or the Consolidated Rail
8	Corporation.
9	SEC. 207. COMMUTER COST SHARING ON THE NORTHEAST
10	CORRIDOR.
11	(a) Determination of Compensation.—Section
12	24904 of title 49, United States Code, is amended—
13	(1) by striking subsection (b);
14	(2) by redesignating subsection (c) as subsection
15	<i>(b)</i> ;
16	(3) in subsection (b), as so redesignated by para-
17	graph (2) of this subsection—
18	(A) by striking "Transportation Over
19	CERTAIN RIGHTS OF WAY AND FACILITIES" in
20	the subsection head and inserting in lieu thereof
21	"Freight Transportation";
22	(B) by inserting "relating to rail freight
23	transportation" after "subsection (a)(6) of this
24	section" in paragraph (1); and

1	(C) by inserting "to an agreement described
2	in paragraph (1)" after "If the parties" in para-
3	graph (2); and
4	(4) by inserting after subsection (b), as so redes-
5	ignated by paragraph (2) of this subsection, the fol-
6	lowing new subsection:
7	"(c) Binding Arbitration for Commuter Dis-
8	PUTES.—(1) If the parties to an agreement described in
9	subsection (a)(6) relating to commuter rail passenger trans-
10	portation cannot agree to the terms of such agreement, such
11	parties shall submit the issues in dispute to binding arbi-
12	tration.
13	"(2) The parties to a dispute described in paragraph
14	(1) may agree to use the Interstate Commerce Commission
15	to arbitrate such dispute, and if requested the Interstate
16	Commerce Commission shall perform such function.".
17	(b) Privatization.—Section 24101(d) of title 49,
18	United States Code, is amended to read as follows:
19	"(d) Minimizing Government Subsidies.—To carry
20	out this part, Amtrak is encouraged to make agreements
21	with the private sector and undertake initiatives that are
22	consistent with good business judgment, that produce in-
23	come to minimize Government subsidies, and that promote

1	SEC. 208. ACCESS TO RECORDS AND ACCOUNTS.
2	Section 24315 of title 49, United States Code, is
3	amended—
4	(1) in subsection (e), by inserting "financial or"
5	after "Comptroller General may conduct"; and
6	(2) by adding at the end the following new sub-
7	section:
8	"(h) Access to Records and Accounts.—A State
9	shall have access to Amtrak's records, accounts, and other
10	necessary documents used to determine the amount of any
11	payment to Amtrak required of the State.".
12	TITLE III—COLLECTIVE
13	BARGAINING REFORMS
14	SEC. 301. RAILWAY LABOR ACT PROCEDURES.
15	(a) Notices.—(1) Notwithstanding any arrangement
16	in effect before the date of the enactment of this Act, notices
17	under section 6 of the Railway Labor Act (45 U.S.C. 156)
18	with respect to all issues relating to—
19	(A) employee protective arrangements and sever-
20	ance benefits, including all provisions of Appendix C-
21	2 to the National Railroad Passenger Corporation
22	Agreement, signed July 5, 1973; and
23	(B) contracting out by Amtrak of work normally
24	performed by an employee in a bargaining unit cov-
25	ered by a contract between Amtrak and a labor orga-
26	nization representing Amtrak employees.

- 1 applicable to employees of Amtrak shall be deemed served
- 2 and effective on the date which is 90 days after the date
- 3 of the enactment of this Act. Amtrak, and each affected labor
- 4 organization representing Amtrak employees, shall prompt-
- 5 ly supply specific information and proposals with respect
- 6 to each such notice. This subsection shall not apply to issues
- 7 relating to provisions defining the scope or classification
- 8 of work performed by an Amtrak employee.
- 9 (2) In the case of provisions of a collective bargaining
- 10 agreement with respect to which a moratorium is in effect
- 11 90 days after the date of the enactment of this Act, para-
- 12 graph (1) shall take effect on the expiration of such morato-
- 13 rium. For purposes of the application of paragraph (1) to
- 14 such provisions, notices shall be deemed served and effective
- 15 on the date of such expiration.
- 16 (b) National Mediation Board Efforts.—Except
- 17 as provided in subsection (c), the National Mediation Board
- 18 shall complete all efforts, with respect to each dispute de-
- 19 scribed in subsection (a), under section 5 of the Railway
- 20 Labor Act (45 U.S.C. 155) not later than 180 days after
- 21 the date of the enactment of this Act.
- 22 (c) Railway Labor Act Arbitration.—The parties
- 23 to any dispute described in subsection (a) may agree to sub-
- 24 mit the dispute to arbitration under section 7 of the Rail-
- 25 way Labor Act (45 U.S.C. 157), and any award resulting

- 1 therefrom shall be retroactive to the date which is 180 days
- 2 after the date of the enactment of this Act.
- 3 (d) Dispute Resolution.—(1) With respect to any
- 4 dispute described in subsection (a) which—
- 5 (A) is unresolved as of the date which is 180
- 6 days after the date of the enactment of this Act; and
- 7 (B) is not submitted to arbitration as described
- 8 in subsection (c),
- 9 Amtrak and the labor organization parties to such dispute
- 10 shall, within 187 days after the date of the enactment of
- 11 this Act, each select an individual from the entire roster
- 12 of arbitrators maintained by the National Mediation
- 13 Board. Within 194 days after the date of the enactment of
- 14 this Act, the individuals selected under the preceding sen-
- 15 tence shall jointly select an individual from such roster to
- 16 make recommendations with respect to such dispute under
- 17 this subsection.
- 18 (2) No individual shall be selected under paragraph
- 19 (1) who is pecuniarily or otherwise interested in any orga-
- 20 nization of employees or any railroad. Nothing in this sub-
- 21 section shall preclude an individual from being selected for
- 22 more than 1 dispute described in subsection (a).
- 23 (3) The compensation of individuals selected under
- 24 paragraph (1) shall be fixed by the National Mediation
- 25 Board. The second paragraph of section 10 of the Railway

- 1 Labor Act shall apply to the expenses of such individuals
- 2 as if such individuals were members of a board created
- 3 under such section 10.
- 4 (4) If the parties to a dispute described in subsection
- 5 (a) fail to reach agreement within 224 days after the date
- 6 of the enactment of this Act, the individual selected under
- 7 paragraph (1) with respect to such dispute shall make rec-
- 8 ommendations to the parties proposing contract terms to
- 9 resolve the dispute.
- 10 (5) If the parties to a dispute described in subsection
- 11 (a) fail to reach agreement, no change shall be made by
- 12 either of the parties in the conditions out of which the dis-
- 13 pute arose for 30 days after recommendations are made
- 14 under paragraph (4).
- 15 (6) Section 10 of the Railway Labor Act (45 U.S.C.
- 16 160) shall not apply to a dispute described in subsection
- 17 *(a)*.
- 18 SEC. 302. SERVICE DISCONTINUANCE.
- 19 (a) Repeal.—(1) Section 24706(c) of title 49, United
- 20 States Code, is repealed.
- 21 (2)(A) Any provision of a contract, entered into before
- 22 the date of the enactment of this Act between Amtrak and
- 23 a labor organization representing Amtrak employees, relat-
- 24 ing to—

1 (i) employee protective arrangements and sever-2 ance benefits, including all provisions of Appendix C-2 to the National Railroad Passenger Corporation 3 4 Agreement, signed July 5, 1973; or 5 (ii) contracting out by Amtrak of work normally 6 performed by an employee in a bargaining unit cov-7 ered by a contract between Amtrak and a labor orga-8 nization representing Amtrak employees, applicable to employees of Amtrak is extinguished. This 10 paragraph shall not apply to provisions defining the scope or classification of work performed by an Amtrak employee. 12 (B) In the case of provisions of a collective bargaining agreement with respect to which a moratorium is in effect 90 days after the date of the enactment of this Act, subpara-14 graph (A) shall take effect 164 days after the date of the expiration of such moratorium. 16 17 (3) Section 1172(c) of title 11, United States Code, 18 shall not apply to Amtrak and its employees. 19 (4) Paragraphs (1) and (2) of this subsection shall take effect 254 days after the date of the enactment of this Act. 20 21 (b) Intercity Passenger Service Employees.— 22 Section 1165(a) of the Northeast Rail Service Act of 1981 23 (45 U.S.C. 1113(a)) is amended— 24 (1) by inserting "(1)" before "After January 1,

1983":

25

- (2) by striking "Amtrak, Amtrak Commuter,
 and Conrail" and inserting in lieu thereof "Amtrak
 and Conrail":
- 4 (3) by striking "Such agreement shall ensure" 5 and all that follows through "submitted to binding ar-6 bitration."; and
- 7 (4) by adding at the end the following new para-8 graph:
- 9 "(2) Notwithstanding any other provision of law, 10 agreement, or arrangement, with respect to employees in any class or craft in train or engine service, Conrail shall 11 have the right to furlough one such employee for each employee in train or engine service who moves from Amtrak to Conrail in excess of the cumulative number of such em-14 ployees who move from Conrail to Amtrak. Conrail shall not be obligated to fill any position governed by an agree-16 ment concerning crew consist, attrition arrangements, re-17 serve boards, or reserve engine service positions, where an 18 increase in positions is the result of the return of an Amtrak 19 employee pursuant to an agreement entered into under 20 21 paragraph (1). Conrail's collective bargaining agreements 22 with organizations representing its train and engine service 23 employees shall be deemed to have been amended to conform to this paragraph. Any dispute or controversy with respect to the interpretation, application, or enforcement of this

- 1 paragraph which has not been resolved within 90 days after
- 2 the date of the enactment of this paragraph may be submit-
- 3 ted by either party to an adjustment board for a final and
- 4 binding decision under section 3 of the Railway Labor
- 5 Act.".
- 6 (c) Technical Amendment.—Section 11347 of title
- 7 49, United States Code, is amended by striking "sections
- 8 24307(c), 24312, and" and inserting in lieu thereof "sec-
- 9 *tion*".

10 TITLE IV—USE OF RAILROAD 11 FACILITIES

- 12 SEC. 401. LIABILITY LIMITATION.
- 13 (a) Amendment.—Chapter 281 of title 49, United
- 14 States Code, is amended by adding at the end the following
- 15 new section:
- 16 "§ 28103. Limitations on rail passenger transpor-
- 17 tation liability
- 18 "(a) Limitations.—(1) Notwithstanding any other
- 19 statutory or common law or public policy, or the nature
- 20 of the conduct giving rise to damages or liability, in a claim
- 21 for personal injury, death, or damage to property arising
- 22 from or in connection with the provision of rail passenger
- 23 transportation, or from or in connection with any rail pas-
- 24 senger transportation operations over or rail passenger
- 25 transportation use of right-of-way or facilities owned,

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1 leased, or maintained by any high-speed railroad authority
    or operator, any commuter authority or operator, any rail
    carrier, or any State—
 3
             "(A) punitive damages shall not exceed the great-
 4
 5
        er of—
                  "(i) $250,000; or
 6
                  "(ii) three times the amount of economic
 7
 8
             loss; and
             "(B) noneconomic damages awarded to any
 9
        claimant for each accident or incident shall not ex-
10
        ceed the claimant's economic loss, if any, by more
11
12
        than $250,000.
        "(2) If, in any case wherein death was caused, the law
13
    of the place where the act or omission complained of oc-
14
    curred provides, or has been construed to provide, for dam-
    ages only punitive in nature, the claimant may recover in
    a claim limited by this subsection for economic and non-
    economic damages and punitive damages, subject to para-
19
   graph(1)(A) and (B).
20
         "(3) For purposes of this subsection—
21
             "(A) the term 'actual damages' means damages
22
        awarded to pay for economic loss;
23
             "(B) the term 'claim' means a claim made, di-
        rectly or indirectly—
24
```

1	"(i) against Amtrak, any high-speed rail-
2	road authority or operator, any commuter au-
3	thority or operator, any rail carrier, or any
4	State; or
5	"(ii) against an officer, employee, affiliate
6	engaged in railroad operations, or agent, of Am-
7	trak, any high-speed railroad authority or opera-
8	tor, any commuter authority or operator, any
9	rail carrier, or any State;
10	"(C) the term 'economic loss' means any pecu-
11	niary loss resulting from harm, including the loss of
12	earnings, medical expense loss, replacement services
13	loss, loss due to death, burial costs, loss of business or
14	employment opportunities, and any other form of pe-
15	cuniary loss allowed under applicable State law or
16	under paragraph (2) of this subsection;
17	"(D) the term 'noneconomic damages' means
18	damages other than punitive damages or actual dam-
19	ages; and
20	"(E) the term 'punitive damages' means dam-
21	ages awarded against any person or entity to punish
22	or deter such person or entity, or others, from engag-
23	ing in similar behavior in the future.
24	"(b) Indemnification Obligations.—Obligations of
25	any party, however arising, including obligations arising

- 1 under leases or contracts or pursuant to orders of an ad-
- 2 ministrative agency, to indemnify against damages or li-
- 3 ability for personal injury, death, or damage to property
- 4 described in subsection (a), incurred after the date of the
- 5 enactment of the Amtrak Reform and Privatization Act of
- 6 1995, shall be enforceable, notwithstanding any other statu-
- 7 tory or common law or public policy, or the nature of the
- 8 conduct giving rise to the damages or liability.
- 9 "(c) Effect on Other Laws.—This section shall not
- 10 affect the damages that may be recovered under the Act of
- 11 April 27, 1908 (45 U.S.C. 51 et seq.; popularly known as
- 12 the 'Federal Employers' Liability Act') or under any work-
- 13 ers compensation act.
- 14 "(d) Definition.—For purposes of this section, the
- 15 term 'rail carrier' includes a person providing excursion,
- 16 scenic, or museum train service, and an owner or operator
- 17 of a privately owned rail passenger car.".
- 18 (b) Conforming Amendment.—The table of sections
- 19 of chapter 281 of title 49, United States Code, is amended
- 20 by adding at the end the following new item:

"28103. Limitations on rail passenger transportation liability.".

21 TITLE V—FINANCIAL REFORMS

- 22 SEC. 501. FINANCIAL POWERS.
- 23 (a) Capitalization.—(1) Section 24304 of title 49,
- 24 United States Code, is amended to read as follows:

1 "§ 24304. Employee stock ownership plans

- 2 "In issuing stock pursuant to applicable corporate
- 3 law, Amtrak is encouraged to include employee stock owner-
- 4 ship plans.".
- 5 (2) The item relating to section 24304 of title 49, Unit-
- 6 ed States Code, in the table of sections of chapter 243 of
- 7 such title is amended to read as follows:

"24304. Employee stock ownership plans.".

- 8 (b) Redemption of Common Stock.—(1) Amtrak
- 9 shall, within 2 months after the date of the enactment of
- 10 this Act, redeem all common stock previously issued, for the
- 11 fair market value of such stock.
- 12 (2) Section 28103 of title 49, United States Code, shall
- 13 not apply to any rail carrier holding common stock of Am-
- 14 trak after the expiration of 2 months after the date of the
- 15 enactment of this Act.
- 16 (3) Amtrak shall redeem any such common stock held
- 17 after the expiration of the 2-month period described in
- 18 paragraph (1), using procedures set forth in section
- 19 24311(a) and (b).
- 20 (c) Elimination of Liquidation Preference and
- 21 Voting Rights of Preferred Stock.—(1)(A) Preferred
- 22 stock of Amtrak held by the Secretary of Transportation
- 23 shall confer no liquidation preference.
- 24 (B) Subparagraph (A) shall take effect 90 days after
- 25 the date of the enactment of this Act.

- 1 (2)(A) Preferred stock of Amtrak held by the Secretary
- 2 of Transportation shall confer no voting rights.
- 3 (B) Subparagraph (A) shall take effect 60 days after
- 4 the date of the enactment of this Act.
- 5 (d) Note and Mortgage.—(1) Section 24907 of title
- 6 49, United States Code, and the item relating thereto in
- 7 the table of sections of chapter 249 of such title, are repealed.
- 8 (2) The United States hereby relinquishes all rights
- 9 held in connection with any note obtained or mortgage
- 10 made under such section 24907, or in connection with the
- 11 note, security agreement, and terms and conditions related
- 12 thereto entered into with Amtrak dated October 5, 1983.
- 13 (3) No amount shall be includible in Amtrak's gross
- 14 income for Federal tax purposes as a result of the applica-
- 15 tion of this subsection or subsection (c).
- 16 (e) Status and Applicable Laws.—(1) Section
- 17 24301(a)(3) of title 49, United States Code, is amended by
- 18 inserting ", and shall not be subject to title 31, United
- 19 States Code" after "United States Government".
- 20 (2) Section 9101(2) of title 31, United States Code,
- 21 relating to Government corporations, is amended by strik-
- 22 ing subparagraph (A) and redesignating subparagraphs
- 23 (B) through (M) as subparagraphs (A) through (L), respec-
- 24 tively.

1 SEC. 502. DISBURSEMENT OF FEDERAL FUNDS.

- 2 Section 24104(d) of title 49, United States Code, is
- 3 amended to read as follows:
- 4 "(d) Administration of Appropriations.—Federal
- 5 funds appropriated to Amtrak shall be provided to Amtrak
- 6 upon appropriation when requested by Amtrak, and shall
- 7 not be includible in Amtrak's gross income for Federal tax
- 8 purposes.".

9 SEC. 503. BOARD OF DIRECTORS.

- 10 (a) Amendment.—Section 24302 of title 49, United
- 11 States Code, is amended to read as follows:

12 "§ 24302. Board of Directors

- 13 "(a) Emergency Reform Board.—
- 14 "(1) Establishment and duties.—The Emer-
- 15 gency Reform Board described in paragraph (2) shall
- 16 assume the responsibilities of the Board of Directors
- of Amtrak 60 days after the date of the enactment of
- 18 the Amtrak Reform and Privatization Act of 1995, or
- as soon thereafter as such Board is sufficiently con-
- 20 stituted to function as a board of directors under ap-
- 21 plicable corporate law. Such Board shall adopt new
- bylaws, including procedures for the selection of mem-
- bers of the Board of Directors under subsection (c)
- 24 which provide for employee representation.
- 25 "(2) Membership.—(A) The Emergency Reform
- 26 Board shall consist of 7 members appointed by the

1	President, by and with the advice and consent of the
2	Senate.
3	"(B) In selecting individuals for nominations for
4	appointments to the Emergency Reform Board, the
5	President should consult with—
6	"(i) the Speaker of the House of Representa-
7	tives concerning the appointment of two mem-
8	bers;
9	"(ii) the minority leader of the House of
10	Representatives concerning the appointment of
11	one member;
12	"(iii) the majority leader of the Senate con-
13	cerning the appointment of two members; and
14	"(iv) the minority leader of the Senate con-
15	cerning the appointment of one member.
16	"(C) Appointments under subparagraph (A)
17	shall be made from among individuals who—
18	"(i) have technical qualification, profes-
19	sional standing, and demonstrated expertise in
20	the fields of intercity common carrier transpor-
21	tation and corporate management; and
22	"(ii) are not employees of Amtrak, employ-
23	ees of the United States, or representatives of rail
24	labor or rail management.

- 1 "(b) Director General.—If the Emergency Reform
- 2 Board described in subsection (a)(2) is not sufficiently con-
- 3 stituted to function as a board of directors under applicable
- 4 corporate law before the expiration of 60 days after the date
- 5 of the enactment of the Amtrak Reform and Privatization
- 6 Act of 1995, the special court established under section
- 7 209(b) of the Regional Rail Reorganization Act of 1973 (45
- 8 U.S.C. 719(b)) shall appoint a Director General, who shall
- 9 exercise all powers of the Board of Directors of Amtrak until
- 10 the Emergency Reform Board assumes such powers.
- 11 "(c) Board of Directors.—Four years after the es-
- 12 tablishment of the Emergency Reform Board under sub-
- 13 section (a), a Board of Directors shall be selected pursuant
- 14 to bylaws adopted by the Emergency Reform Board, and
- 15 the Emergency Reform Board shall be dissolved.".
- 16 (b) Effect on Authorizations.—If the Emergency
- 17 Reform Board has not assumed the responsibilities of the
- 18 Board of Directors of Amtrak before March 15, 1996, all
- 19 provisions authorizing appropriations under the amend-
- 20 ments made by section 701 of this Act for a fiscal year after
- 21 fiscal year 1996 shall cease to be effective.
- 22 SEC. 504. REPORTS AND AUDITS.
- 23 Section 24315 of title 49, United States Code, as
- 24 amended by section 208 of this Act, is further amended—
- 25 (1) by striking subsections (a) and (c);

1 (2) by redesignating subsections (b), (d), (e), (f), 2 (g), and (h) as subsections (a), (b), (c), (d), (e), and 3 (f), respectively; and 4 (3) in subsection (d), as so redesignated by para-5 graph (2) of this section, by striking "(d) or (e)" and 6 inserting in lieu thereof "(b) or (c)". 7 SEC. 505. OFFICERS' PAY. 8 Section 24303(b) of title 49, United States Code, is amended by inserting "The preceding sentence shall cease 10 to be effective on the expiration of a fiscal year during which no Federal operating assistance is provided to Amtrak." after "with comparable responsibility.". 13 SEC. 506. EXEMPTION FROM TAXES. 14 Section 24301(l)(1) of title 49, United States Code, is 15 amended— (1) by inserting ", and any passenger or other 16 17 customer of Amtrak or such subsidiary," after "sub-18 sidiary of Amtrak"; 19 (2) by striking "or fee imposed" and all that follows through "levied on it" and inserting in lieu 20 21 thereof ", fee, head charge, or other charge, imposed 22 or levied by a State, political subdivision, or local 23 taxing authority, directly or indirectly on Amtrak or 24 on persons traveling in intercity rail passenger trans-25 portation or on mail or express transportation pro-

1	vided by Amtrak or a rail carrier subsidiary of Am-
2	trak, or on the carriage of such persons, mail, or ex-
3	press, or on the sale of any such transportation, or on
4	the gross receipts derived therefrom"; and
5	(3) by amending the last sentence thereof to read
6	as follows: "In the case of a tax or fee that Amtrak
7	was required to pay as of September 10, 1982, Am-
8	trak is not exempt from such tax or fee if it was as-
9	sessed before April 1, 1995.".
10	TITLE VI—MISCELLANEOUS
11	SEC. 601. TEMPORARY RAIL ADVISORY COUNCIL.
12	(a) Appointment.—Within 30 days after the date of
13	the enactment of this Act, a Temporary Rail Advisory
14	Council (in this section referred to as the "Council") shall
15	be appointed under this section.
16	(b) Duties.—The Council shall—
17	(1) evaluate Amtrak's performance;
18	(2) prepare an analysis and critique of Amtrak's
19	business plan;
20	(3) suggest strategies for further cost contain-
21	ment and productivity improvements, including
22	strategies with the potential for further reduction in
23	Federal operating subsidies and the eventual partial
24	or complete privatization of Amtrak's operations; and

1	(4) recommend appropriate methods for adoption
2	of uniform cost and accounting procedures throughout
3	the Amtrak system, based on generally accepted ac-
4	counting principles.
5	(c) Membership.—(1) The Council shall consist of 7
6	members appointed as follows:
7	(A) Two individuals to be appointed by the
8	Speaker of the House of Representatives.
9	(B) One individual to be appointed by the mi-
10	nority leader of the House of Representatives.
11	(C) Two individuals to be appointed by the ma-
12	jority leader of the Senate.
13	(D) One individual to be appointed by the mi-
14	nority leader of the Senate.
15	(E) One individual to be appointed by the Presi-
16	dent.
17	(2) Appointments under paragraph (1) shall be made
18	from among individuals who—
19	(A) have technical qualification, professional
20	standing, and demonstrated expertise in the fields of
21	transportation and corporate management; and
22	(B) are not employees of Amtrak, employees of
23	the United States, or representatives of rail labor or
24	rail management.

- 1 (3) Within 40 days after the date of the enactment of
- 2 this Act, a majority of the members of the Council shall
- 3 elect a chairman from among such members.
- 4 (d) Travel Expenses.—Each member of the Council
- 5 shall serve without pay, but shall receive travel expenses,
- 6 including per diem in lieu of subsistence, in accordance
- 7 with sections 5702 and 5703 of title 5, United States Code.
- 8 (e) Administrative Support.—The Secretary of
- 9 Transportation shall provide to the Council such adminis-
- 10 trative support as the Council requires to carry out this
- 11 section.
- 12 (f) Access to Information.—Amtrak shall make
- 13 available to the Council all information the Council re-
- 14 quires to carry out this section. The Council shall establish
- 15 appropriate procedures to ensure against the public disclo-
- 16 sure of any information obtained under this subsection
- 17 which is a trade secret or commercial or financial informa-
- 18 tion that is privileged or confidential.
- 19 (g) REPORTS.—(1) Within 120 days after the date of
- 20 the enactment of this Act, the Council shall transmit to the
- 21 Amtrak board of directors and the Congress an interim re-
- 22 port on its findings and recommendations.
- 23 (2) Within 270 days after the date of the enactment
- 24 of this Act, the Council shall transmit to the Amtrak board

of directors and the Congress a final report on its findings and recommendations. 3 (h) Status.—The Council shall not be subject to the Federal Advisory Committee Act (5 U.S.C. App.) or section 552 of title 5, United States Code (commonly referred to as the Freedom of Information Act). SEC. 602. PRINCIPAL OFFICE AND PLACE OF BUSINESS. 8 Section 24301(b) of title 49, United States Code, is amended— 10 (1) by striking the first sentence; 11 (2) by striking "of the District of Columbia" and 12 inserting in lieu thereof "of the State in which its 13 principal office and place of business is located"; and 14 (3) by inserting "For purposes of this subsection, 15 the term 'State' includes the District of Columbia. 16 Notwithstanding section 3 of the District of Columbia 17 Business Corporation Act, Amtrak, if its principal of-18 fice and place of business is located in the District of 19 Columbia, shall be considered organized under the 20 provisions of such Act." after "in a civil action.". 21 SEC. 603. STATUS AND APPLICABLE LAWS. 22 Section 24301 of title 49, United States Code, is 23 amended— 24 (1) in subsection (a)(1), by striking "rail carrier" under section 10102" and inserting in lieu thereof 25

- 1 "railroad carrier under section 20102(2) and chapters
- 2 261 and 281"; and
- 3 (2) by amending subsection (c) to read as fol-
- $4 \qquad lows:$
- 5 "(c) Application of Subtitle IV.—Subtitle IV of
- 6 this title shall not apply to Amtrak, except for sections
- 7 11303, 11342(a), 11504(a) and (d), and 11707. Notwith-
- 8 standing the preceding sentence, Amtrak shall continue to
- 9 be considered an employer under the Railroad Retirement
- 10 Act of 1974, the Railroad Unemployment Insurance Act,
- 11 and the Railroad Retirement Tax Act.".
- 12 SEC. 604. WASTE DISPOSAL.
- 13 Section 24301(m)(1)(A) of title 49, United States
- 14 Code, is amended by striking "1996" and inserting in lieu
- 15 thereof "2001".
- 16 SEC. 605. ASSISTANCE FOR UPGRADING FACILITIES.
- 17 Section 24310 of title 49, United States Code, and the
- 18 item relating thereto in the table of sections of chapter 243
- 19 of such title, are repealed.
- 20 $\,$ Sec. 606. Rail safety system program.
- 21 Section 24313 of title 49, United States Code, and the
- 22 item relating thereto in the table of sections of chapter 243
- 23 of such title, are repealed.

1 SEC. 607. DEMONSTRATION OF NEW TECHNOLOGY.

- 2 Section 24314 of title 49, United States Code, and the
- 3 item relating thereto in the table of sections of chapter 243
- 4 of such title, are repealed.
- 5 SEC. 608. PROGRAM MASTER PLAN FOR BOSTON-NEW YORK
- 6 **MAIN LINE.**
- 7 (a) Repeal.—Section 24903 of title 49, United States
- 8 Code, and the item relating thereto in the table of sections
- 9 of chapter 249 of such title, are repealed.
- 10 (b) Conforming Amendment.—Section
- 11 24902(a)(1)(A) of title 49, United States Code, is amended
- 12 by striking "and 40 minutes".
- 13 SEC. 609. BOSTON-NEW HAVEN ELECTRIFICATION PROJECT.
- 14 Section 24902(f) of title 49, United States Code, is
- 15 amended—
- 16 (1) by inserting "(1)" before "Improvements
- 17 under"; and
- 18 (2) by adding at the end the following new para-
- 19 graph:
- 20 "(2) Amtrak shall design and construct the electrifica-
- 21 tion system between Boston, Massachusetts, and New
- 22 Haven, Connecticut, to accommodate the installation of a
- 23 third mainline track between Davisville and Central Falls,
- 24 Rhode Island, to be used for double-stack freight service to
- 25 and from the Port of Davisville. Amtrak shall also make
- 26 clearance improvements on the existing main line tracks

- 1 to permit double stack service on this line, if funds to defray
- 2 the costs of clearance improvements beyond Amtrak's own
- 3 requirements for electrified passenger service are provided
- 4 by public or private entities other than Amtrak. Wherever
- 5 practicable, Amtrak shall use portal structures and realign
- 6 existing tracks on undergrade and overgrade bridges to
- 7 minimize the width of the right-of-way required to add the
- 8 third track. Amtrak shall take such other steps as may be
- 9 required to coordinate and facilitate design and construc-
- 10 tion work. The Secretary of Transportation may provide
- 11 appropriate support to Amtrak for carrying out this para-
- 12 graph.".

13 SEC. 610. AMERICANS WITH DISABILITIES ACT OF 1990.

- 14 (a) APPLICATION TO AMTRAK.—Amtrak shall not be
- 15 subject to any requirement under section 242(a)(1) and (3)
- 16 and (e)(2) of the Americans With Disabilities Act of 1990
- 17 (42 U.S.C. 12162(a)(1) and (3) and (e)(2)) until January
- 18 1, 1998.
- 19 (b) Conforming Amendment.—Section 24307 of title
- 20 49, United States Code, is amended—
- 21 (1) by striking subsection (b); and
- 22 (2) by redesignating subsection (c) as subsection
- 23 *(b)*.

1 SEC. 611. DEFINITIONS.

2	Section 24102 of title 49, United States Code, is
3	amended—
4	(1) by striking paragraphs (2), (3), and (11);
5	(2) by redesignating paragraphs (4) through (8)
6	as paragraphs (2) through (6), respectively;
7	(3) by inserting after paragraph (6), as so redes-
8	ignated by paragraph (2) of this section, the following
9	new paragraph:
10	"(7) 'rail passenger transportation' means the
11	interstate, intrastate, or international transportation
12	of passengers by rail;";
13	(4) in paragraph (6), as so redesignated by
14	paragraph (2) of this section, by inserting ", includ-
15	ing a unit of State or local government," after
16	"means a person"; and
17	(5) by redesignating paragraphs (9) and (10) as
18	paragraphs (8) and (9), respectively.
19	SEC. 612. NORTHEAST CORRIDOR COST DISPUTE.
20	Section 1163 of the Northeast Rail Service Act of 1981
21	(45 U.S.C. 1111) is repealed.
22	SEC. 613. INSPECTOR GENERAL ACT OF 1978 AMENDMENT.
23	(a) Amendment.—Section $8G(a)(2)$ of the Inspector
24	General Act of 1978 (5 U.S.C. App.) is amended by striking
25	"Amtrak.".

1	(b) Amtrak Not Federal Entity.—Amtrak shall
2	not be considered a Federal entity for purposes of the In-
3	spector General Act of 1978.
4	SEC. 614. CONSOLIDATED RAIL CORPORATION.
5	Section 4023 of the Conrail Privatization Act (45
6	U.S.C. 1323), and the item relating thereto in the table of
7	contents of such Act, are repealed.
8	SEC. 615. INTERSTATE RAIL COMPACTS.
9	(a) Consent to Compacts.—Congress grants consent
10	to States with an interest in a specific form, route, or cor-
11	ridor of intercity passenger rail service (including high
12	speed rail service) to enter into interstate compacts to pro-
13	mote the provision of the service, including—
14	(1) retaining an existing service or commencing
15	a new service;
16	(2) assembling rights-of-way; and
17	(3) performing capital improvements, includ-
18	ing—
19	(A) the construction and rehabilitation of
20	maintenance facilities and intermodal passenger
21	facilities;
22	(B) the purchase of locomotives; and
23	(C) operational improvements, including
24	communications, signals, and other systems.

1	(b) Financing.—An interstate compact established by
2	States under subsection (a) may provide that, in order to
3	carry out the compact, the States may—
4	(1) accept contributions from a unit of State or
5	local government or a person;
6	(2) use any Federal or State funds made avail-
7	able for intercity passenger rail service (except funds
8	made available for the National Railroad Passenger
9	Corporation);
10	(3) on such terms and conditions as the States
11	consider advisable—
12	(A) borrow money on a short-term basis
13	and issue notes for the borrowing; and
14	(B) issue bonds; and
15	(4) obtain financing by other means permitted
16	under Federal or State law.
17	SEC. 616. CONFORMING AMENDMENT.
18	Section 10362(b) of title 49, United States Code, is
19	amended by striking paragraph (5) and redesignating
20	paragraphs (6) through (8) as paragraphs (5) through (7),
21	respectively.

1 TITLE VII—AUTHORIZATION OF 2 APPROPRIATIONS

2	APPROPRIATIONS
3	SEC. 701. AUTHORIZATION OF APPROPRIATIONS.
4	(a) In General.—Section 24104(a) of title 49, United
5	States Code, is amended to read as follows:
6	"(a) In General.—There are authorized to be appro-
7	priated to the Secretary of Transportation—
8	"(1) \$772,000,000 for fiscal year 1995;
9	"(2) \$712,000,000 for fiscal year 1996;
10	"(3) \$712,000,000 for fiscal year 1997;
11	"(4) \$712,000,000 for fiscal year 1998; and
12	"(5) \$403,000,000 for fiscal year 1999,
13	for the benefit of Amtrak for capital expenditures under
14	chapters 243 and 247 of this title, operating expenses, and
15	payments described in subsection (c)(1)(A) through (C).".
16	(b) Additional Authorizations.—Section 24104(b)
17	of title 49, United States Code, is amended to read as fol-
18	lows:
19	"(b) Additional Authorizations.—(1) In addition
20	to amounts appropriated under subsection (a), there are au-
21	thorized to be appropriated to the Secretary of Transpor-
22	tation—
23	"(A) \$200,000,000 for fiscal year 1995;
24	"(B) \$200,000,000 for fiscal year 1996;
25	"(C) \$200,000,000 for fiscal year 1997;

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"(D) $200,000,000 for fiscal year 1998; and
 1
 2
              "(E) $200,000,000 for fiscal year 1999,
   for the benefit of Amtrak to make capital expenditures
    under chapter 249 of this title.
 5
         "(2) In addition to amounts appropriated under sub-
    section (a), there are authorized to be appropriated to the
 7
    Secretary of Transportation—
 8
              "(A) $21,500,000 for fiscal year 1995;
 9
              "(B) $10,000,000 for fiscal year 1996;
10
              "(C) $10,000,000 for fiscal year 1997;
11
              "(D) $10,000,000 for fiscal year 1998; and
12
              "(E) $10,000,000 for fiscal year 1999,
   for the benefit of Amtrak to be used for engineering, design,
    and construction activities to enable the James A. Farley
   Post Office in New York, New York, to be used as a train
   station and commercial center and for necessary improve-
    ments and redevelopment of the existing Pennsylvania Sta-
    tion and associated service building in New York, New
    York.".
19
20
         (c) Conforming Amendments.—Section 24909 of
21
    title 49, United States Code, and the item relating thereto
    in the table of sections of chapter 249 of such title, are re-
23
   pealed.
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1
        (d) Guarantee of Obligations.—There are author-
   ized to be appropriated to the Secretary of Transpor-
 3
   tation—
 4
             (1) $50,000,000 for fiscal year 1996;
             (2) $50,000,000 for fiscal year 1997;
 5
             (3) $50,000,000 for fiscal year 1998; and
 6
 7
             (4) $50,000,000 for fiscal year 1999,
   for guaranteeing obligations of Amtrak under section 511
   of the Railroad Revitalization and Regulatory Reform Act
   of 1976 (45 U.S.C. 831).
10
11
        (e) Conditions for Guarantee of Obligations.—
12
   Section 511(i) of the Railroad Revitalization and Regu-
   latory Reform Act of 1976 (45 U.S.C. 831(i)) is amended
   by adding at the end the following new paragraph:
15
        "(4) The Secretary shall not require, as a condition
16 for guarantee of an obligation under this section, that all
17 preexisting secured obligations of an obligor be subordinated
18 to the rights of the Secretary in the event of a default.".
 HR 1788 RH——2
 HR 1788 RH——3
 HR 1788 RH——4
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